### **DOCKET FILE COPY ORIGINAL**

# Before the Federal Communications Commission Washington, DC 20554



## **LETTER OF APPEAL**

97-21

March 20, 2002

In the Matter of

Request for Review of the

Decision of the

Universal Service Administrator by

CC Docket No. 96-45

CC Docket No. 97-21

Abington Judaic Library 902 Violet Terrace, Waverly, PA 18471

471 Application Number: 230067

Entity Number: 220763 Contact: Benny Rapoport Title: Program Director Phone: (570) 677-2013 Achva 14th Avenue Resource Center 4820 14th Avenue, Brooklyn, NY 11219

471 Application Number: 230195

Entity Number: 221290 Contact: Shia Friedman Title: Program Director Phone: (718) 851-7700

Adath Israel Library

23 Wisteria Terrace, Morristown, NJ 07960

471 Application Number: 229851

Entity Number: 220956 Contact: Yaakov Zirkind Title: Program Director Phone: (973) 984-2687 Alpharetta Jewish Library

6380 Abbots Bridge Road, Alpharetta, GA 30022

471 Application Number: 229841

Entity Number: 221062

Contact: Hirsch L. Minkowicz

Title: Program Director Phone: (770) 410-9000

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Aspen Jewish Library

305 S Aspen Street #3, Aspen, CO 81611

471 Application Number: 230108

Entity Number: 220770 Contact: Mendel Mintz Title: Program Director Phone: (970) 544-3770

Bais Menachem Student Library

7403 Hopkins Avenue, College Park, MD 20740

471 Application Number: 230146

Entity Number: 221063 Contact: Eli Blackman Title: Program Director Phone: (301) 277-2994

Beit Chaim Meir - Chabad Judaic

17 Burlington Street, Lexington, MA 02420

471 Application Number: 230050 Entity Number: 220698

Contact: Alter Bukiet Title: Program Director Phone: (781) 863-8656

Boruch Nisan Resource Center

318 Veterans Highway, Commack, NY 11725

471 Application Number: 230169 Entity Number: 220898

Entity Number: 220898 Contact: Chaya Teldon Title: Program Director Phone: (631) 543-3343 Bais Menachem Library

400 S Holly Street, Denver, CO 80222

471 Application Number: 230086

Entity Number: 221286 Contact: Yisroel Engel Title: Program Director Phone: (303) 329-0211

Bais Rebbe Library

137 E Palmeto Park Road, Boca Raton, FL 33432

471 Application Number: 230117

Entity Number: 220975 Contact: Ruvi New Title: Program Director Phone: (561) 417-7797

Bnei Ruven Library

6350 N Whipple, Chicago, IL 60659

471 Application Number: 230132

Entity Number: 220896 Contact: Rabbi Hertz Title: Program Director Phone: (773) 743-5434

Bucks County Jewish Library 1444 Yardley Newtown Road, Yardley, PA 19067

471 Application Number: 230068

Entity Number: 220885 Contact: Yehuda Shemtov Title: Program Director Phone: (215) 321-4320 Cgi Parksville Resource Center Old Route 17, Parksville, NY 12768 471 Application Number: 230170

Entity Number: 221386 Contact: Yossi Futerfas Title: Program Director Phone: (914) 292-9307

Chabad Center Library 194 Ratzer Road, Wayne, NJ 07470 471 Application Number: 229852

Entity Number: 220714 Contact: Yosef Levin Title: Program Director Phone: (650) 424-9800

Chabad Childrens Library 8227 Woodmont Avenue, Bethesda, MD 20814 471 Application Number: 230147

Entity Number: 221027 Contact: Rabbi Geisinsky Title: Program Director

Phone: (301) 913-9777

Chabad House At Amherst Library 30 North Hadley Road, Amherst, MA 01002 471 Application Number: 229844

Entity Number: 220461 Contact: Chaim Adelman Title: Program Director Phone: (412) 549-4094 Chabad Boca Raton Library 9040 Kinberly Blvd, Boca Raton, FL 33434 471 Application Number: 230119

Entity Number: 220764 Contact: Zalman Bukiet Title: Program Director Phone: (561) 487-2934

Chabad Center Of Northwest Library

1 Torah Way - Po Box 203, Rockaway, NJ 07866

471 Application Number: 230060

Entity Number: 221285 Contact: Boruch Cohen Title: Program Director Phone: (973) 625-1525

Chabad Educational Library 7037 Freret Street, New Orleans, LA 70118

471 Application Number: 230143

Entity Number: 221283 Contact: David Kaufman Title: Program Director Phone: (504) 866-5164

Chabad House Judaica Resource Center Of Ithaca

102 Willard Way, Ithaca, NY 14850 471 Application Number: 230171

Entity Number: 221052 Contact: Eli Silberstein Title: Program Director Phone: (607) 257-7379 Chabad House Library

844 Prosperity Farm Road, North Palm Beach, FL

33408

471 Application Number: 229831

Entity Number: 221046 Contact: S. Ezagui Title: Program Director Phone: (561) 624-7004

Chabad House Of Ocean Avenue Resource Center

1923 Ocean Avenue, Brooklyn, NY 11230

471 Application Number: 230172

Entity Number: 220717 Contact: Zalman Liberow Title: Program Director Phone: (718) 252-9770

Chabad Intown Jewish Resource 928 Ponce De Leon Avenue, Atlanta, GA 30306

471 Application Number: 230129

Entity Number: 220745

Contact: Eliyahu Schusterman

Title: Program Director Phone: (404) 898-0434

Chabad Jewish Center Lending Library 24041 Marguerite Parkway, Mission Viejo, CA

92692

471 Application Number: 229799

Entity Number: 221090 Contact: Zalman Marcus Title: Program Director Phone: (949) 770-1270 Chabad House Library

1866 South 120th Street, Omaha, NE 68144

471 Application Number: 230154

Entity Number: 220741 Contact: Jennifer Kelley Title: Program Director Phone: (402) 330-1800

Chabad House Resource Center Of Syracuse 825 Ostrom Avenue, Syracuse, NY 13210

471 Application Number: 230173

Entity Number: 220748 Contact: Yaakov Rapoport Title: Program Director Phone: (315) 424-0363

Chabad Jewish Center - Zichron Ben Tzion Library

6401 Lenox, Oklahoma City, OK 73116

471 Application Number: 230208

Entity Number: 222289 Contact: Nechama Goldman Title: Program Director Phone: (405) 810-1770

Chabad Jewish Library

808 Abbott Avenue, Fort Lee, NJ 07024

471 Application Number: 230061

Entity Number: 220915 Contact: Meir Konikov Title: Program Director Phone: (201) 886-1238 Chabad Jewish Library Of Pittsburgh 2100 Wightman, Pittsburgh, PA 15217 471 Application Number: 230210

Entity Number: 220765 Contact: Ely Rosenfeld Title: Program Director Phone: (412) 422-7315

Chabad Jewish Resource Center Of Brooklyn 117 Remsen Street, Brooklyn, NY 11201

471 Application Number: 230168

Entity Number: 223347 Contact: Levi Neubort Title: Program Director Phone: (718) 596-4840

Chabad Judaic Library Of Margate 8223 Fulton Avenue, Margate City, NJ 08402

471 Application Number: 229806

Entity Number: 221328 Contact: Shmuel Rappaport Title: Program Director Phone: (609) 822-8500

Chabad Library 1507 Escalona Drive, Santa Cruz, CA 95060 471 Application Number: 229812

Entity Number: 220916 Contact: Berel Levertov Title: Program Director Phone: (505) 983-2000 Chabad Jewish Library Of West Bay 42 Diamond Hill Road, Warwick, RI 02886 471 Application Number: 230163

Entity Number: 221056 Contact: Yossi Laufer Title: Program Director Phone: (401) 732-6559

Chabad Judaic Library Of Cape Cod 745 West Main Street, Hyannis, MA 02601 471 Application Number: 230144

Entity Number: 220719 Contact: Yekusiel Alperowitz

Title: Program Director Phone: (508) 775-2324

Chabad Judaic Research Center 3048 Valley Road, Basking Ridge, NJ 07920

471 Application Number: 229853

Entity Number: 221293 Contact: Mendy Herson Title: Program Director Phone: (908) 604-8844

Chabad Library 14535 Blanco Road, San Antonio, TX 78216

471 Application Number: 230157

Entity Number: 220762 Contact: Levi Klein Title: Program Director Phone: (901) 766-1800 Chabad Library

6890 W Maple Road, West Bloomfield, MI 48322

471 Application Number: 230149

Entity Number: 222282 Contact: Batsheva Shemtov Title: Program Director Phone: (248) 661-8000

Chabad Library

147 Bluebonnet, Sugar Land, TX 77478

471 Application Number: 230159

Entity Number: 221030 Contact: Mendel Feigenson Title: Program Director Phone: (281) 240-7145

Chabad Library Of Delaware

1811 Silverside Road, Wilmington, DE 19810

471 Application Number: 230089

Entity Number: 220631 Contact: Rabbi Vogel Title: Program Director Phone: (302) 529-9900

Chabad Library Of Puerto Rico

Taft #1 Suite 7b Cond. Playa Grande, San Juan, PR

00911

471 Application Number: 230164

Entity Number: 221372 Contact: Mendel Zarchi Title: Program Director Phone: (787) 724-1680 Chabad Library Of Burlington Vermont 57 South Williams, Burlington, VT 05401

471 Application Number: 230112

Entity Number: 220709 Contact: Zhanna Gorden Title: Program Director Phone: (802) 658-5770

Chabad Library Of Delray

7271 Atlantic Avenue, Delray Beach, FL 33446

471 Application Number: 229832

Entity Number: 221092 Contact: Sholom B. Korf Title: Program Director Phone: (561) 496-6228

Chabad Library Of San Diego

6115 Montezuma Road, San Diego, CA 92115

471 Application Number: 229811

Entity Number: 220756 Contact: Dovid Smoller Title: Program Director Phone: (619) 265-7700

Chabad Lubavitch Education Research Library 1748 Hampshire Court, Saint Paul, MN 55116

471 Application Number: 230150

Entity Number: 222283 Contact: Mendel Feller Title: Program Director Phone: (651) 698-3858 Chabad Library Of Tampa

14908 Pennington Road, Tampa, FL 33624

471 Application Number: 230116

Entity Number: 222278 Contact: Yossie Dubrowski Title: Program Director Phone: (813) 963-2317

Chabad Lubavitch Of Berks County 2320 Hampden Blvd, Reading, PA 19604

471 Application Number: 230066

Entity Number: 220733 Contact: Yosef Lipsker Title: Program Director Phone: (610) 921-1540

Chabad Of Greater Ft Lauderhill 6700 Nw 44th Street, Fort Lauderdale, FL 33319

471 Application Number: 230121

Entity Number: 221288 Contact: Rabbi Lieberman Title: Program Director Phone: (954) 733-5333

Chabad Of Oak Park Library 5998 Conifer Street, Oak Park, CA 91377

471 Application Number: 229813

Entity Number: 220768 Contact: Yisroel Levine Title: Program Director Phone: (818) 991-0997 Chabad Of Alabama Jewish Resource Library 3040 Overton Road, Birmingham, AL 35223

471 Application Number: 230085

Entity Number: 222269 Contact: Yossi Friedman Title: Program Director Phone: (202) 970-0100

Chabad Of Kensington Resource Center 605 Ocean Parkway, Brooklyn, NY 11218

471 Application Number: 230175

Entity Number: 220736 Contact: Moshe Chaim Levin Title: Program Director Phone: (718) 854-0006

Chabad Of Pinellas County Jewish 3696 Fisher Road, Palm Harbor, FL 34683

471 Application Number: 230122

Entity Number: 220744 Contact: Shalom Adler Title: Program Director Phone: (737) 789-0408

Chabad Of The Conejo Library 30345 Canwood Street, Agoura Hills, CA 91301

471 Application Number: 229815

Entity Number: 220767 Contact: Moshe Bryski Title: Program Director Phone: (818) 991-0991 Chabad Of Sea Gate Resource Center 3846 Lyme Avenue, Brooklyn, NY 11224

471 Application Number: 230176

Entity Number: 221061

Contact: Mayer Chaim Brikman

Title: Program Director Phone: (718) 265-1066

Chabad Of The South Hills 100 North Wren Drive, Pittsburgh, PA 15243

471 Application Number: 229862

Entity Number: 220718 Contact: Mendel Rosenblum Title: Program Director Phone: (412) 278-3693

Chabad Outreach Library 11000 Fondren Road Suite B104, Houston, TX 77096

471 Application Number: 230055

Entity Number: 220633 Contact: Moshe Traxler Title: Program Director Phone: (713) 774-0300

Chabad Tifereth Torah Resource Center 8224 23rd Avenue, Brooklyn, NY 11214 471 Application Number: 230178

Entity Number: 221297 Contact: Avrohom Hertz Title: Program Director Phone: (718)236-6646 Chabad Of Westlake Village

740 Lakefield Road #d, Westlake Village, CA 91361

471 Application Number: 230099

Entity Number: 220769

Contact: Yitzchok Sapochinsky

Title: Program Director Phone: (805) 374-8666

Chabad Of Wilmette Library

2904 Old Glenview Library, Wilmette, IL 60091

471 Application Number: 230133

Entity Number: 220739 Contact: Dovid Flinkenstein Title: Program Director Phone: (847) 251-7707

Chabad Resource Center Of Columbia University 500 West 110th Street #5c, New York, NY 10025

471 Application Number: 230177

Entity Number: 220710 Contact: Karen Blum Title: Program Director Phone: (212) 531-3999

Chabad's Zeev Cohen Library 2375 Sycamore Drive #6, Simi Valley, CA 93065

471 Application Number: 229816

Entity Number: 220721 Contact: Nosson Gurary Title: Program Director Phone: (805) 577-0573 Chai Judaic Jewish Library

17100 Collins Avenue #212, Sunny Isles Beach, FL

33160

471 Application Number: 230127

Entity Number: 221376 Contact: Yisrael Baron Title: Program Director Phone: (305) 949-5626

Chassidic Resource Center Of Flushing 7703 Main Street, Flushing, NY 11367

471 Application Number: 230179

Entity Number: 221374 Contact: Shraga Zalmanov Title: Program Director Phone: (718) 380-7050

Chaya Mushka Jewish Community Library 34 Cedar Street, Milford, MA 01757 471 Application Number: 229845

Entity Number: 221370 Contact: Mendel Kivman Title: Program Director Phone: (508) 473-1299

Chaya Mushka Jewish Resource Library 56 Tillotson Road #3, Needham, MA 02494

471 Application Number: 229846

Entity Number: 221058 Contact: Mendel Krinsky Title: Program Director Phone: (781) 455-9096 Chaya Mushka Childrens Library

2110 East Lincoln Drive, Phoenix, AZ 85016

471 Application Number: 230093

Entity Number: 220976 Contact: Zalman Levertov Title: Program Director Phone: (602) 944-2753

Chaya Mushka Jewish Library

426 Sw 34th Terrace, Palm City, FL 34990

471 Application Number: 230123

Entity Number: 221289 Contact: Shlomo Uminer Title: Program Director Phone: (561) 288-0606

Chaya Mushka Lending Resource Center 1037 Winton Road South, Rochester, NY 14618

471 Application Number: 230180

Entity Number: 220887 Contact: Nechemia Vogel Title: Program Director Phone: (716) 271-0330

Chester County Jewish Library

241 Waterloo Avenue, Berwyn, PA 19312

471 Application Number: 230069

Entity Number: 220952 Contact: Yossi Kaplan Title: Program Director Phone: (610) 971-9977 Coconut Creek Jewish Public Library 4835 Coconut Creek Pkwy, Coconut Creek, FL

33063

471 Application Number: 229835

Entity Number: 221378 Contact: Baila Gansburg Title: Program Director Phone: (954) 984-9322

Contra Costa Youth Library - Chabad 1530 S Main Street, Walnut Creek, CA 94596

471 Application Number: 229817

Entity Number: 221295 Contact: Yaakov Kagon Title: Program Director Phone: (925) 937-4101

Fresno Jewish Library 1227 E Shepherd Avenue, Fresno, CA 93720 471 Application Number: 230100

Entity Number: 222275 Contact: Levi Zirkind Title: Program Director Phone: (559) 432-2770

Golden Beach Torah Library 18090 Collins Avenue #770, Golden Beach, FL 33160

471 Application Number: 230124

Entity Number: 220991 Contact: Chay Amar Title: Program Director Phone: (305) 705-0292 Conejo Jewish Academy Library

30313 Canwood Street #38, Agoura Hills, CA 91301

471 Application Number: 230097

Entity Number: 222271 Contact: Dov Greenberg Title: Program Director Phone: (818) 991-0992

Emunah Chana Ed Resource Center

Old Greenfield Road Route 52, Greenfield Park, NY

12435

471 Application Number: 230181

Entity Number: 223366 Contact: Sara Hecht Title: Program Director Phone: (718) 735-0200

Gan Israel Library Of Cumberland County 78 Montrose Terrace, Vineland, NJ 08360

471 Application Number: 229854

Entity Number: 221373 Contact: Yisroel Rappaport Title: Program Director Phone: (856) 691-9656

Hdi Library Inc

3553 W Peterson Avenue, Chicago, IL 60659

471 Application Number: 230131

Entity Number: 222281 Contact: Moishe Raitman Title: Program Director Phone: (773) 267-4700 Heical Menachem Library 3109 N Lake Drive, Milwaukee, WI 53211

471 Application Number: 230047

Entity Number: 221025 Contact: Mendel Shmotkin Title: Program Director Phone: (414) 961-6100

Jewish Community Library Of Southwest 5620 Winkler Road, Fort Myers, FL 33919

471 Application Number: 230126

Entity Number: 220973

Contact: Menachem Greenburg

Title: Program Director Phone: (716) 316-4987

Jewish Enrichment Library 10129 Haley Road, Jacksonville, FL 32257

471 Application Number: 230048

Entity Number: 221029 Contact: Shmuel Mendelsohn

Title: Program Director Phone: (305) 535-0094

Jewish Library Of Austin 2101 Nueces Street, Austin, TX 78705 471 Application Number: 230056

Entity Number: 221400 Contact: Yossi Levertov Title: Program Director Phone: (480) 998-1410 Jewish Community Library 450 Amwell Road, Hillsborough, NJ 08502

471 Application Number: 229855

Entity Number: 221060 Contact: Richard Olitsky Title: Program Director Phone: (941) 433-7708

Jewish Discovery Resource Center 212 Exeter Road, Williamsville, NY 14221

471 Application Number: 230166

Entity Number: 223349 Contact: Rivkie Kahanov Title: Program Director Phone: (904) 262-6641

Jewish Lending Library Of North Broward 1500 North State Road, Margate, FL 33063

471 Application Number: 230115

Entity Number: 223349 Contact: Rochel Levertov Title: Program Director Phone: (512) 472-3900

Jewish Library Of Scottsdale 10215 N Scottsdale Road, Scottsdale, AZ 85253

471 Application Number: 230094

Entity Number: 221304 Contact: Yossel Kranz Title: Program Director Phone: (804) 740-2000 Jewish Library Of Virginia

212 Gaskins Road, Richmond, VA 23233

471 Application Number: 230111

Entity Number: 221312 Contact: Joseph Griesman Title: Program Director Phone: (917) 804-5156

Jewish Resource Center

4954 West Jeremy Drive, Glendale, AZ 85308

471 Application Number: 230095

Entity Number: 220949 Contact: Shlomo Cohen Title: Program Director Phone: (718) 934-9331

Jewish Resource Library Of Chapel Hill 106 Park Place, Chapel Hill, NC 27514

471 Application Number: 230203

Entity Number: 220886 Contact: Shmuel Weinstein Title: Program Director Phone: (412) 683-7770

Jewish Video And Audio Library 1340 Michigan Avenue, Miami Beach, FL 33139

1540 Wildingan Avenue, Wilaim Deach,

471 Application Number: 229836 Entity Number: 220959

Contact: Eli Blokh Title: Program Director Phone: (718) 393-3085 Jewish Library Of Westchester

7800 Cowan Avenue, Los Angeles, CA 90045

471 Application Number: 230101

Entity Number: 223340 Contact: Sholom Lew Title: Program Director Phone: (602) 504-2178

Jewish Resource Center Of Sheepshead Bay

1315 Avenue Y, Brooklyn, NY 11235 471 Application Number: 230184

Entity Number: 221302 Contact: Pinny Lew Title: Program Director Phone: (919) 932-9932

Jewish Student Library

4710 Wallingford Street, Pittsburgh, PA 15213

471 Application Number: 230071

Entity Number: 221314 Contact: Isaac Teitelbaum Title: Program Director Phone: (305) 672-1156

Jewish Youth Resource Center Of Rego Park 62-38 99th Street, Rego Park, NY 11374

471 Application Number: 230201

Entity Number: 221088 Contact: Yossi Jacobson Title: Program Director Phone: (515) 277-1718 Judaic Resource Center Of Iowa Library 943 Cummins Parkway, Des Moines, IA 50312

471 Application Number: 230142

Entity Number: 221028 Contact: Shalom Wilhelm Title: Program Director Phone: (631) 244-0825 22-30 Railroad Avenue #30, Sayville, NY 11782 471 Application Number: 230182 Entity Number: 220954

Judaic Resource Center Of South Shore

Contact: Yosef Landa Title: Program Director Phone: (314) 725-0400

Judaica Library At Chabad Of Greater St Louis Inc 8124 Delmar Blvd, Saint Louis, MO 63130

471 Application Number: 230153

Entity Number: 221397 Contact: Yisroel Spalter Title: Program Director Phone: (954) 349-6565 Judaica Library Of Weston

18501 Tequsta Trace Park Lane, Weston, FL 33326

471 Application Number: 229837

Entity Number: 220889 Contact: Mendy Wineberg Title: Program Director Phone: (913) 649-4852

Kansas City Chabad Library 6201 Indian Creek Drive, Overland Park, KS 66207

471 Application Number: 230130

Entity Number: 220766

Contact: Menachem Sharfstein

Title: Program Director Phone: (718) 493-9250 Kollel Union Street Resource Center 1453 Union Street, Brooklyn, NY 11213 471 Application Number: 230183

Entity Number: 221309 Contact: Shlomo Friedman Title: Program Director Phone: (718) 953-1000

Levi Yitzchok Lubavitch Resource Center 305 Kingston Avenue, Brooklyn, NY 11201

471 Application Number: 230064

Entity Number: 220977 Contact: Sholom Ciment Title: Program Director Phone: (561) 732-4633 Library For Living Judaism - Chabad 10655 El Clair Ranch Road, Boynton Beach, FL 33437

471 Application Number: 230128

Entity Number: 220737 Contact: Zalman Grossbaum Title: Program Director Phone: (973) 597-0618 Living Legacy Family Library 61 N Ashby Avenue, Livingston, NJ 07039

471 Application Number: 229856

Entity Number: 221102 Contact: Shraga Sherman Title: Program Director Phone: (610) 660-0911

Lubavitch Chabad Of F.r.e.e. Of Niles 9401 Margail, Des Plaines, IL 60016 471 Application Number: 230134

Entity Number: 221287 Contact: Raizel Hershkovich Title: Program Director Phone: (847) 296-1770

Lubavitch Chabad Of The Loop And Lincoln 401 S Lasalle Street #9-770, Chicago, IL 60605

471 Application Number: 230137

Entity Number: 221291 Contact: Rivka Benhiyoun Title: Program Director Phone: (312) 427-7770

Lubavitch Resource Center Of Coram 87 Mt Sinai Coram Road, Coram, NY 11727 471 Application Number: 230185

Entity Number: 220912 Contact: Leibel Baumgarten Title: Program Director Phone: (631) 698-4000 Living Legacy Library Lubavitch 219 Meeting House Lane, Merion Station, PA 19066

471 Application Number: 230072

Entity Number: 220895 Contact: Mary K. Tiner Title: Program Director Phone: (903) 237-1341

Lubavitch Chabad Of Illinois Weinberg 2833 W Howard, Chicago, IL 60645 471 Application Number: 230135

Entity Number: 220986 Contact: D. Moscowitz Title: Program Director Phone: (773) 622-2770

Lubavitch Mesivta Of Chicago Heritage 2756 West Morse, Chicago, IL 60645 471 Application Number: 230138

Entity Number: 220953

Contact: Menachem Emanuel

Title: Program Director Phone: (771) 262-0430

Lubavitch Shul Library

239 Chestnut Hill Avenue, Brighton, MA 02135

471 Application Number: 229847

Entity Number: 221059 Contact: Pinchas Krinsky Title: Program Director Phone: (617) 782-8340 Lubavitch Yeshiva Library

1554 Midway Parkway, Saint Paul, MN 55108

471 Application Number: 230092

Entity Number: 222284 Contact: Mottel Friedman Title: Program Director Phone: (651) 642-9122

Maon Chai Resource Center Of Brooklyn 1735 52nd Street, Brooklyn, NY 11204

471 Application Number: 230187

Entity Number: 223370 Contact: Aron Ginsburg Title: Program Director Phone: (718) 437-5160

Mikvah Israel Library 5170 La Dorna, San Diego, CA 92115 471 Application Number: 230103

Entity Number: 222276 Contact: Dovid Smoller Title: Program Director Phone: (619) 287-6411

Newport Beach Judaic Library 3419 Via Lido #147, Newport Beach, CA 92663

471 Application Number: 229821

Entity Number: 220980 Contact: Reuven Mintz Title: Program Director Phone: (949) 887-5232 Machon Chana Ed Resource Center 825 Eastern Pkwy, Brooklyn, NY 11213 471 Application Number: 230186

Entity Number: 223367

Contact: Shlomo Leib Arbramowitz

Title: Program Director Phone: (718) 735-0200

marin jewish library

1150 Idylberry Road, San Rafael, CA 94903

471 Application Number: 230102

Entity Number: 221303 Contact: Chana Scop Title: Program Director Phone: (415)492-1666

Mikvah Taharas Israel Lending Library 2520 Warring Avenue, Berkeley, CA 94704

471 Application Number: 229820

Entity Number: 221032 Contact: Bentzion Welton Title: Program Director Phone: (510) 848-7221

North County Jewish Community Library 19045 Yorba Linda Blvd, Yorba Linda, CA 92886

471 Application Number: 229822

Entity Number: 220968 Contact: David Eliezrie Title: Program Director Phone: (714) 693-0770 North Monsey Jewish Resource Center 360 Route 306, Monsey, NY 10952 471 Application Number: 230188

Entity Number: 220918 Contact: Mattis Kantor Title: Program Director Phone: (914) 354-1766

Ohr Menachem - Loz Feliz Judaic Library 1727 N Vermont Avenue #107, Los Angeles, CA

90027

471 Application Number: 229823

Entity Number: 220955 Contact: Leibel Korf Title: Program Director Phone: (323) 660-5177

Park Slope Jewish Resource Center 401 9th Street, Brooklyn, NY 11215 471 Application Number: 230190

Entity Number: 221377 Contact: Simon Hecht Title: Program Director Phone: (718) 832-1266

project neshama resource center 321 Seabreeze Avenue, Brooklyn, NY 11224

471 Application Number: 230191

Entity Number: 2210986 Contact: Avrohom Winner Title: Program Director Phone: (718)896-7633 Ohel Menachem Chabad Resource Center Of Riverdale 535 West 246th Street, Riverdale, NY 10471

471 Application Number: 230189

Entity Number: 220788 Contact: Levi Shemtov Title: Program Director Phone: (718) 549-1100

Ohr Menachem Jewish Student Library 3288 Main Street, Buffalo, NY 14214 471 Application Number: 230165

Entity Number: 221387 Contact: Avrohom Gurary Title: Program Director Phone: (716) 688-1642

Palm Desert Jewish Library 425 Avenida Ortega, Palm Springs, CA 92264

471 Application Number: 230104

Entity Number: 220978 Contact: Yonason Denebeim Title: Program Director Phone: (760) 325-0774

Phillip and Rebecca Esformes Lubavitch Library

2809 W Harvis, Chicago, IL 60645 471 Application Number: 230139

Entity Number: 220961

Contact: Avrohom Wolowick

Title: Program Director Phone: (773)463-0663 Rebbetzin C. M. S. Resource Center 420 Murray Hill Road, Vestal, NY 13850

471 Application Number: 230192

Entity Number: 220966 Contact: Aron Slonim Title: Program Director Phone: (607) 797-0015

Seymour J Abrams Cheder Lubavitch 5201 W Howard, Skokie, IL 60077 471 Application Number: 230140

Entity Number: 220960 Contact: Avrohom Wolowilk Title: Program Director Phone: (847) 675-6777

Sierra Jewish Library 3600 Clover Way, Reno, NV 89509 471 Application Number: 230155

Entity Number: 220983 Contact: Sarah Cunin Title: Program Director Phone: (775) 825-8928

Sifriyat Nechoma 7 Camelot Place, Manchester, NH 03104

471 Application Number: 230156

Entity Number: 220884 Contact: Shternie Krinsky Title: Program Director Phone: (603) 647-0204 Rebbes Library

3301 Mentone Avenue, Los Angeles, CA 90034

471 Application Number: 230105

Entity Number: 221282 Contact: Aron Begun Title: Program Director Phone: (310) 837-8083

Rev. Henry Julius Memorial Library 3500 North Ocean Boulevard, Fort Lauderdale, FL 33308

471 Application Number: 229840

Entity Number: 220908 Contact: Mendy Wilhelm Title: Program Director Phone: (954) 568-1190

Shalom School Of San Francisco Library 750 20th Street, San Francisco, CA 94121

471 Application Number: 230106

Entity Number: 221035 Contact: Hinda Langer Title: Program Director Phone: (415) 831-8399

Sifriat Menachem Mendel

3200 Middlebed Road, Farmington Hills, MI 48334

471 Application Number: 229804

Entity Number: 221395 Contact: Sorah Field Title: Program Director Phone: (248)855-2910 Syifryat Menachem The Menachem 6710 Leveland Road, Dallas, TX 75252 471 Application Number: 230160

Entity Number: 221300 Contact: Asher Goldschmidt Title: Program Director Phone: (972) 381-0771

The C. M. Library 360 Valley Street, San Francisco, CA 94131 471 Application Number: 229824

Entity Number: 220970 Contact: Gedalia Potash Title: Program Director Phone: (415) 821-7046

The Chabad Library Of Jewish Literacy 8124 Laurelmon Drive, Los Angeles, CA 90046 471 Application Number: 229825

Entity Number: 220787 Contact: Sholom Ber Rodal Title: Program Director Phone: (323) 650-1444

The Jewish Learning Center Library 5040 Telegraph Road, Ventura, CA 93003 471 Application Number: 230045

Entity Number: 220940 Contact: Yakov Latowicz Title: Program Director Phone: (805) 658-7441 Simcha Resource Center Of Albany 122 S Main Avenue, Albany, NY 12208 471 Application Number: 230194

Entity Number: 220941 Contact: Israel Rubin Title: Program Director Phone: (518) 482-5781

The Arno Goetz Library 7008 Forest Lane, Dallas, TX 75230 471 Application Number: 230058

Entity Number: 221096 Contact: Mendy Vogel Title: Program Director Phone: (214) 361-8600

The Chabad Judaic Library Of Atlantic City 3923 Atlantic Avenue, Atlantic City, NJ 08401

471 Application Number: 229857

Entity Number: 221375 Contact: Shmuel Rappaport Title: Program Director Phone: (609) 344-5398

The Irving And Maimie Albert Childrens Judaic Library At Shaloh House

50 Ethyl Way, Stoughton, MA 02072 471 Application Number: 229849

Entity Number: 221391 Contact: Mendel Gurkov Title: Program Director Phone: (781) 344-6334 The Jewish Library Of Alaska

1210 E 26th Avenue, Anchorage, AK 99508

471 Application Number: 230107

Entity Number: 221093 Contact: Yossi Greenberg Title: Program Director Phone: (907) 279-1200

The Leanord And Sophia Raigo Chabad Library 100 Overlook Drive, Woodcliff Lake, NJ 07677

471 Application Number: 229858

Entity Number: 221393 Contact: Dov Drizin Title: Program Director Phone: (201) 476-0157

The Shaboss House Resource Center 316 Fuller Road, Albany, NY 12203 471 Application Number: 230198

Entity Number: 220967 Contact: Mendel Rubin Title: Program Director Phone: (518) 438-4227

The West 92nd Street Chabad Resource Center 101 W 92nd Street, New York, NY 10025

471 Application Number: 230199

Entity Number: 220696 Contact: Shlomo Kugel Title: Program Director Phone: (212) 864-5010 The Jewish Library And Research Center 44 Burrill Street, Swampscott, MA 01907

471 Application Number: 230145

Entity Number: 221379 Contact: Yossi Lipsker Title: Program Director Phone: (781) 581-3833

The Judaic Resource Center Of Long Island 501 Vanderbilt Parkway, Dix Hills, NY 11746

471 Application Number: 230197

Entity Number: 220911 Contact: Yaakov Saacks Title: Program Director Phone: (631) 351-8672

The Paul Lenger Memorial Library 513 Kenwood Place, Teaneck, NJ 07666

471 Application Number: 229859

Entity Number: 220937 Contact: Mordechai Weiss Title: Program Director Phone: (201) 907-0686

The Shul Library

6211 Quaker Hill Drive, West Bloomfield, MI 48322

471 Application Number: 229850

Entity Number: 221315 Contact: Kasriel Shemtov Title: Program Director Phone: (248) 788-7131 Zichron Benzion Library 23123 Lyons Avenue #19, Newhall, CA 91321

471 Application Number: 229826

Entity Number: 220969 Contact: Choni Marozov Title: Program Director Phone: (661) 254-3434 The Yoseph Yitzchak Library 6145 W Ivanhoe Street, Chandler, AZ 85226

471 Application Number: 230042

Entity Number: 221041 Contact: Mendy Deitsch Title: Program Director Phone: (480) 753-5366 This letter is an appeal by the entities listed above (The Applicants) of an SLD funding commitment decision that determined that those libraries are not entities eligible to receive funding under program rules. The Applicants maintain that they are indeed eligible and that they meet the eligibility requirements set forth in 47 U.S.C 254(h)(4). This appeal has also been filed with the SLD. The applicants file this appeal with the Commission in the event<sup>1</sup> that the SLD determines that this appeal entails matters of interpretation of unclear provisions of statutes and rules, matters that the SLD is not authorized to rule on pursuant to 47 CFR 54.702(c).

### **FACTS**

The parties to this appeal are libraries that are associated though the Chabad organization, a society dedicated to a certain school of philosophical thought. Each of these libraries are independent entities and are independently funded. The libraries have large and extensive collections of philosophical, theological and legal works of a Judaic nature that are not otherwise available to the public. The collections are of a scholarly nature and the libraries are indeed utilized by a broad array of researchers, as well as the general public<sup>2</sup>.

The Applicants, as independent entities, filed the FCC Form 471 requesting funding for certain items through the e-rate program. Many libraries did not receive any correspondence from the SLD. Certain libraries were contacted by the SLD. The SLD notified those libraries that they must establish that they were eligible for Library Services and Technology Act funding at the time that the application was filed. The SLD instructed those libraries to contact their State Library and to receive verification of LSTA eligibility. The apparent and reasonable interpretation of these instructions was

<sup>2</sup> For more information describing the nature of these libraries see www.chabadlibrary.org

<sup>&</sup>lt;sup>1</sup> The applicants recognize that if the SLD accepts this appeal the Commission will dismiss this appeal without prejudice pursuant to the Commission's policy

that the State Library was to certify that the library met the criteria to receive LSTA funding under that state's LSTA grant program.

The Applicants contacted their State Library LSTA administrator and were advised by the administrator of the criteria that that state established for libraries in order to receive funding under the LSTA program administered by that state. Every state established certain criteria as a condition for participation in that state's LSTA program. Under those criteria certain states require that libraries must be headed and administered by a librarian who has completed a masters level library education program accredited by the American Library Association. In addition only libraries that receive at least 50% of their operating funds from public government resources are eligible for grants from the state's LSTA fund. Conditions imposed by other states require that the library be part of a regional library system. Some states fund only public libraries. Since the libraries did not meet the conditions imposed by the states, the State Libraries were not in a position to verify the libraries' LSTA eligibility<sup>3</sup>.

The respective libraries then sent individual letters to the SLD explaining their position that they meet the eligibility criteria for libraries under 47 U.S.C. 254(h)(4) since they qualify as a research library as defined in 20 U.S.C. 9122 (2)(d)(i,ii), the definition of a library for purposes of eligibility for universal services. The libraries offered to provide alternative documentation of its eligibility under the LSTA Act, and therefore its eligibility to receive universal services funding.

The SLD did not respond to any of these letters. Subsequently the SLD issued funding commitments decisions to deny all libraries' applications. The funding commitment decision explanation provided was that the library "is not eligible to receive funding based on the program rules for eligible entities". Examples of this correspondence are presented as Exhibit A<sup>4</sup>.

<sup>&</sup>lt;sup>3</sup> Similar libraries met the criteria established by Connecticut and Alaska and were approved in those states. Libraries in all other states were denied.

<sup>&</sup>lt;sup>4</sup> The letter by Ms. Alice Carmody was the standard letter that all of the applicants received. The letter to the Yorba Linda library was sent only to that library. That letter is included in Exhibit A because it clearly shows the SLD interpretation of 254(h)(4).

## **QUESTIONS PRESENTED**

- 47 U.S.C. 254 (h)(4) states as follows; Eligibility of users: No entity listed in this subsection shall be entitled to preferential rates or treatment as required by this subsection, if such entity operates as a for-profit business, is a school described in paragraph (5)(A) with an endowment of more than \$50,000,000, or is a library or library consortium not eligible for assistance from a State library administrative agency under the Library Services and Technology Act (20 U.S.C. 9121 et seq.).
- I) Does the above subsection require a library to meet the criteria established by a state, as a condition to receive grants from that state's LSTA funds, in addition to meeting the eligibility criteria for LSTA funding under section 20?
- II) 20 U.S.C. 9141 grants states the right to determine the best use of funds provided under the LSTA Act. If a state determines that funding a particular type of library is not the best use of its limited funds does that deem that library not "eligible for assistance from a State library administrative agency"?
- III) Did the SLD exceed the authority vested in it by Congress or the FCC in determining that the Applicants are not entities eligible to receive funding under program rules?

#### **DISCUSSION**

20 U.S.C. 9122 (2)(d)(i,ii), the LSTA Act cited in 47 U.S.C. 254(h)(4) as the definition of a library, States; The term "library" includes - (D) a research library, which for the purposes of this subchapter means a library that - (i) makes publicly available library services and materials suitable for scholarly research and not otherwise available to the public; and (ii) is not an integral part of an institution of higher education. The

Applicants, based on the material their libraries make available, and the fact that they satisfy the conditions of a research library, meet the statuary definition of a library under the LSTA Act.

I) The SLD decision, which determined that the Applicants are ineligible entities, assumes that the intent of (h)(4) is that a library must qualify for the actual allocation of an LSTA grant in its state, regardless of what criteria that state established for participants in its LSTA programs<sup>5</sup>. However it is apparent and evident from the FCC Universal Services Report and Order that the reference to the LSTA Act was for the purpose of defining libraries eligible for support. The intention of (h)(4) is that for purposes of universal services eligibility a library shall be defined according to the definitions of a library as set forth in section 20 regarding eligibility for LSTA. Therefore any library that meets the conditions set forth in the LSTA act is eligible for Universal Services funding.

In the Report and Order <sup>6</sup>the Commission decides to "adopt the definition of library contained in the Library Services and Technology Act for purposes of section 254(h)". In section 10 of the Report <sup>7</sup>the Commission addresses the issue of library eligibility with the following language "Section 254(h)(5) does not include an explicit definition of libraries eligible for support rather, in section 254(h)(4)'s eligibility criteria, Congress cited LSCA" (amended in 1996 to LSTA, see *infra*), "We, therefore, adopt the LSTA definition of library for purposes of section 254(h)<sup>8</sup>. (See also footnote 1436 which references the LSTA Act as a definition of "a library").

The above demonstrates clearly and persuasively that (h)(4) is to be construed as requiring eligible libraries to satisfy the definition of libraries set forth in the LSTA Act. By citing that Act it was not the intent of congress to limit eligibility only to those libraries that qualify for an actual grant under an LSTA funded program administered in that library's state.

254(h)(4) initially cited LSCA which limited eligible libraries to public libraries and a limited group of research libraries. In 1996 when LSCA was repealed and replaced

<sup>&</sup>lt;sup>5</sup> See letter to Yorba Linda library in Exhibit A

<sup>6</sup> at 32

<sup>&</sup>lt;sup>7</sup> at 556

<sup>8</sup> at 558

with the LSTA Act<sup>9</sup>, an act the greatly broadens the definition of a library, (h)(4) was amended to reference the LSTA Act. The explicit purpose of amending (h)(4) was to grant more libraries access to universal services, and to broaden the definition of libraries.

If (h)(4) is to be construed as to require libraries to qualify for funding under state administered LSTA program guidelines, the effect of that amendment would actually limit the scope of eligible libraries and the resulting definition of libraries for purposes of universal services would actually be narrower then what it would be under the LSCA definition.

Thousands of public libraries, eligible under LSCA, do not have librarians who have completed a masters level library education program accredited by the American Library Association<sup>10</sup>, or do not meet other conditions imposed by certain states, and would therefore not qualify to participate in an LSTA funded program in those states.

In addition LSCA supported funding for certain academic libraries that were not supported through public funds. Under LSTA there are ten state library agencies <sup>11</sup> that do not administer an LSTA funded program that provides assistance to academic libraries. Of the agencies that do provide grants to academic libraries, many limit that funding to those that are publicly funded.

Construing (h)(4) as to require libraries to qualify for participation in an actual state administered LSTA program would defeat the legislative intent in amending (h)(4), which was to broaden the scope of eligible libraries. Such construction would also result in a policy that excessively discriminates against libraries depending on the library's state.

It is therefore apparent that in amending (h)(4), congress intended that for purposes of universal services libraries are required to meet only the statutory definition of libraries as set forth in the LSTA Act. Libraries are not required to qualify for participation in an actual LSTA funded program.

<sup>&</sup>lt;sup>9</sup> Pub. L. 104-208, div. A, title I, Sec. 101(e) (title VII, Sec. 708 (a)), Sept. 30, 1996, 110 Stat. 3009-233, 3009-312

<sup>&</sup>lt;sup>10</sup> The National Center for Educational Statistics database shows that in 1999 there were 4961 public libraries that did not have ALA-MLS librarians

<sup>&</sup>lt;sup>11</sup> Source, NCES. Those states are; Alabama, Hawaii, Louisiana, Maine, Maryland, Minnesota, Tennessee, Texas, Vermont and the District of Columbia

II) 20 U.S.C. 9141(a) sets forth a wide set of purposes for which states may apportion funding received under the LSTA Act. Specifically, paragraph (b) of that subsection allows states to apportion its share of funding "as appropriate, to meet the needs of the individual State".

20 U.S.C.9163 states; "Nothing in this subchapter shall be construed to interfere with state and local initiatives and responsibility in the conduct of library services. The administration of libraries, the selection of personnel and library books and materials, and insofar as consistent with the purposes of this subchapter, the determination of the best uses of the funds provided under this subchapter, shall be reserved for the States and their local subdivisions".

The only restriction placed on states in utilizing LSTA funds is that its expenditures be "consistent with the purposes of this subchapter". A state is not required to allocate funds to every entity that is eligible to receive funding under the Act. As a result of this allocation mechanism a library may be "eligible for assistance from a State library administrative agency", as defined in the eligibility criteria established in section 9122, and still not qualify for any of the programs that were established in that state because the state has the discretion to determine "the needs of that individual state".

Section 9151 requires states that wish to establish an advisory council, that the council be "representative of the library entities in the State, including public, school, academic, special, and institutional libraries, and libraries serving individuals with disabilities". Clearly the legislative intent was that although an entity may not receive funding, that entity is nonetheless eligible to receive funding and therefore has the right to participate in decisions made regarding that funding.

Section 9122 (2)(E)<sup>12</sup> clearly limits state authority to determine "that a library should be considered a library for purposes of this subchapter" to private or special libraries not included in (2)(A, B, C or D) of that subsection. It is evident that state authority to determine whether a library is considered a library for purposes of LSTA is restricted to the category of libraries described in (2)(E). Other libraries, eligible under

<sup>&</sup>lt;sup>12</sup>Section 9122 (2)(E) states; a private library or other special library, but only if the State in which such private or special library is located determines that the library should be considered a library for purposes of this subchapter.

9122, are designated as libraries for purposes of the Act regardless of state recognition of that library for purposes of LSTA.

In light of the above it is plain and obvious that a library that does not qualify for funding, allocated by a state under a state's discretion to determine "the needs of that individual state", is nevertheless eligible, as a matter of law, to receive LSTA funding. An interpretation of (h)(4) as to require a library to qualify for an actual state administered program is clearly erroneous.

III) The SLD decision entails findings and rulings in regard to both questions of law and matters of fact. The SLD ruling on both of these matters was not in compliance with the rules and procedures established by the FCC.

A) Matters of Law. The SLD ruling that the Applicants are ineligible to receive funding under program rules is based on an interpretation of Section 254 (h)(4). The SLD is not authorized to interpret this statute. 47 CFR 54.702(c) limits the authority of the SLD as follows; The Administrator may not make policy, interpret unclear provisions of the statute or rules, or interpret the intent of Congress. Where the Act or the Commission's rules are unclear, or do not address a particular situation, the Administrator shall seek guidance from the Commission.

The SLD decision, which determined an entity's eligibility under program rules, is based on the interpretation of unclear provisions of a statute, an interpretation it was not authorized to make. Accordingly the Funding Commitment Decision based on that interpretation must be vacated.

B) Matters of Fact. The SLD decision may be based on certain factual findings and assumptions pertaining to the nature of the Applicants' libraries<sup>13</sup>. The process in which the SLD arrived at these factual findings was not in compliance with FCC rulings.

The SLD request for information may be interpreted in a manner different than the plain and reasonable understanding of the request<sup>14</sup>, which was the way it was

<sup>&</sup>lt;sup>13</sup> The Applicants acknowledge the need to verify an entity's eligibility, however to do so in a manner that discriminates against and disqualifies eligible applicants is not a reasonable application of the Commission's rules under the schools and libraries support mechanism. see United Talmudical Order 15 FCC Rcd 430-431, para. 15.

<sup>&</sup>lt;sup>14</sup> The letter to the Yorba Linda library in Exhibit A clearly shows that the applicants correctly interpreted the instructions of the SLD

interpreted by both the Applicants and a State Library administrator<sup>15</sup>. The Applicants notified the SLD in writing<sup>16</sup> that the State Library could certify only whether libraries were qualified to actually participate in a state based LSTA funded program, and that that was the only certification a state library can provide. If the SLD was not requesting that information, it did not adequately communicate the nature of the information being requested, or of advising the Applicants how they could provide that information.

The FCC, in Request for Review by St. Stanislaus Grade School<sup>17</sup>, rules that the SLD must adequately communicate the nature of the requested information to the applicant, which it did not do in the instant case. Additionally the FCC in that ruling ordered the SLD to specify to the applicant on appeal what exact documentation the applicant failed to provide, and to issue a revised Funding Commitment Decision Letter advising the applicant what article of documentation the applicant may provide in order to point out the incorrect assumption by the SLD.

According to SLD procedure<sup>18</sup>, the SLD must consider new information on appeal if "there is evidence on file that the applicant was not given the opportunity to provide us with documentation during the review process". Since the record clearly demonstrates that if the Applicants failed to provide documentation which may have been requested by the SLD it was because the SLD had not properly communicated the nature of that request, the SLD finding must be vacated and the Applicants must be given the opportunity to provide documentation as to the nature of its library classification and as to its eligibility under (h)(4) and its qualification according to 20 USC 9122(2)(d).

#### **CONCLUSION-RELIEF REQUESTED**

The SLD erred in its interpretation of 254(h)(4) in requiring the Applicants to meet state imposed LSTA eligibility criteria. The SLD further erred in its classifying an entity that does not qualify for a state program, because of the states discretion not to allocate funding to an eligible entity, as "not eligible for assistance from a State library

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<sup>15</sup> see Exhibit A, letter by Catherine Harris

<sup>16</sup> see Exhibit A, letter to the SLD

<sup>&</sup>lt;sup>17</sup> Order No. DA 01-285, File No. SLD-142493

<sup>&</sup>lt;sup>18</sup> SLD website

administrative agency under the Library Services and Technology Act". The SLD also exceeded its authority in interpreting unclear provisions of statutes or rules. In the alternative, the SLD did not adequately communicate the nature of its request and thus did not give the Applicants an opportunity to provide information during the review process.

Because of the above stated reasons the Applicants request that the Commission grant the following relief;

- 1.) Find that the Applicants were eligible to receive funding<sup>19</sup> for Year 4, and that such funding shall be granted.
- 2.) Find that the Applicants are entities that are eligible to receive funding in Year 5 and in future years.
- 3.) Find that the SLD was not authorized to determine an entity's eligibility based on the interpretation of an unclear statute<sup>20</sup>.
- 4.) In the event that it shall be determined that further information is required in order to determine the nature of any of the Applicants' status, that that Applicant shall be afforded the opportunity to provide such information, and that the SLD should advise the Applicant as to how such information may be provided<sup>21</sup>.

 <sup>&</sup>lt;sup>19</sup> pursuant to 47 USC 254(h)(4) and 20USC 9122(2)(d)
 <sup>20</sup> pursuant to 47CFR 54.702(c)
 <sup>21</sup> pursuant to Request for Review by St. Stanislaus Grade School, Order No. DA 01-285, File No. SLD-142493, and SLD stated policy as posted on the SLD website

## **EXHIBIT A**

Sep-06-2001 05:14am From-

T-906 P.001/001 F-726

Dear Rabbi Mendelshon,

September 5, 2001

Hello. My name is Alice Carmody and I am with the Schools and Librareis Division. I am contacting you in regards to your c-rate application 230049, the Jewish Learning Center. We need to establish if the Jewish Library Center was eligible for Library Services and Technology Act funding at the time the application was filed. Please contact Amy Johnson, who is with the Florida State Library, for LSTA verification. Please have Amy Johnson provide you with a signed written response, which should be faxed to us. This information is crucial and is needed as soon as possible. Thank you for your cooperation.

Sincerely,

Alice Carmody
Schools and Libraries Division

Fax (973) 884-8395

Contact Information Amy Johnson State Library of Florida Phone (850) 245-6622 Fax (850) 488-2746



October 26, 2001

Librarian North County Jewish Community Library 19045 Yorba Linda Blvd. Yorba Linda, CA 92886

#### Dear Librarian:

The undersigned has been notified by the Universal Service Administrative Company, Schools and Libraries Division (SLD), that your library has applied for E-Rate program funding. The SLD has sought assistance from the California State Library in their processing of your application. They must confirm your library's eligibility for that funding. To do that they seek the advice of the State Library on your library's eligibility for federal Library Services and Technology Act (LSTA) funding. Based on the information furnished through the State Library the SLD in turn will determine if your library qualifies for E-Rate funds.

As you are doubtless aware, the E-rate program requires that library applicants for those funds must be eligible for LSTA grants in their home state. Eligibility is generally specified in the LSTA law but beyond that each state has authority to determine eligibility of libraries within its jurisdiction as interpreted by the State Librarian. In California that interpretation is done by the California State Librarian. Your request cannot be processed by the SLD until it receives information from the California State Library regarding the extent to which your library meets the conditions of eligibility for LSTA.

Libraries of all types generally are covered by LSTA; however, please note that in California LSTA is not authorized for use for personal libraries, private professional libraries, libraries lacking qualified staff, libraries not open to the public, libraries which charge for use, etc. These provisions are covered in the Criteria for Eligibility for LSTA.

Since the State Library is unfamiliar with your organization, we are seeking information from you regarding the nature of your library that we will use to determine eligibility. Please consult the Criteria for Eligibility to Receive Grant Funding (copy enclosed) to ascertain if your library is eligible. You should propose your interpretation to me. Please reply to me with a brief summary in writing of your own evaluation of your library's eligibility as compared to the Criteria. It would be helpful to us in making our determination if you would tell us about your institution and your library by means of brochures, annual reports, collection descriptions, service policies, staff list, or other descriptive material. Please enclose these materials with your reply.

Library Development Services Bureau

900 N Street, Suite 500 P.O. Box 942837 Sacramento, CA 94237-0001 (916) 653-5217 phone (916) 653-8443 fax www.library.ca.gov

## DEPARTMENT OF STATE Katherine Harris, Secretary of State Division of Library and Information Services

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## FLORIDA DEPARTMENT OF STATE Katherine Harris

Secretary of State DIVISION OF LIBRARY AND INFORMATION SERVICES

December 12, 2001

Rabbi Aron Lieberman Synagogue of Inverrary Chabad 6700 N.W. 44th Street Lauderhill, FL 33319

Dear Robbi Lieberman,

Thank you for your recent inquiry regarding eligibility for the Library Services and Technology Act (LSTA) Grant program in Florida. The following three criteria are used to determine organizations' eligibility:

 The library's services program must be headed and administered by a librarian who has completed a masters level library education program accredited by the American Library Association.

This criterion will be demonstrated by filling out the enclosed Certification of Credentials form, supplying a copy of a diploma, or supplying a copy of a transcript showing course hours earned and program completion.

2. The library must agree to make their resources available to the public either on site or by participation in the Florida Library Information Network (FLIN). Circulation of the library's collection to the public is not a requirement of making collections available to the public; however, the public must be allowed to enter the library to use its resources. Participation in FLIN means that the library must have a letter of agreement on file with the Division of Library and Information Services to make the library's resources available via interlibrary loan to other libraries.

This criterion will be demonstrated by responding in writing to establish which way the library is in compliance.

 3. The following entities are eligible to apply for LSTA funds. Please indicate year organization's library type. D. Public libraries -- Public libraries are all libraries eligible to recrived State Aid to Libraries grants, and city, county or nonprofit association facilities libraries that provide free library services to their legal services (classical free category also includes state-supported institution and Native American tribal libraries. Public elementary, secondary, or charter school libraries. ☐ Academic libraries - Academic libraries include public (1) state universities and 28 community colleges) and private post-secondary education libraries. Library consortium -- Eligible library consortia in Florida are the six multitype library cooperatives. Special libraries -- Special libraries include information resource centers located at publicly supported government agencies, museums, nospitals, associations and other organizations with specialized information needs. At least 50% of the agency's operating funds must come from public governmental sources.

If you have questions, please do not hesitate to contract me for turner information or clarification. Loan be reached at 850-245-6637, for 650-468-2746 or e-mail, <u>cparker@mail.dos.state.fl.us</u>.

Charlie Parker

Sincerely.

Library Program Specialist

/cep

Enclosure

Florida Department of State, Division of Library and Internation Security

## CERTIFICATION OF CREDENTIALS

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hereby certifies that the incumbent library administrative head,	(name of incumbent)
has completed a library school program accredited by the American I for and administer a Library Services and Technology Act (LSTA) g	Library Association and is the coy eligible to apply
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Name	
Title	
LSTA Application DUS/LSTAU1, Effective 12/18/2000	

TOTAL P 94

To: Alice Carmody

From: Mr. Sholom B. Korf

Chabad Library of Delray

Entity # 221092

Re: LSTA Eligibility

Date: Sep. 22, 2001

#### Dear Alice.

This letter is in response to your fax Dated September 5,2001 regarding e-rate application # 229832. In your fax you requested that we provide documentation from the State Library of Florida that our library is eligible for LSTA funding. The library system of which our library is a member has written to the SLD regarding this issue. Our position is that 47 USC 254(h), the section that requires libraries to be eligible for LSTA funding as a condition of eligibility for Universal Services, requires only that the library meet the criteria specified in 20 USC 9121(2). Our library meets all the conditions in that section. The state of Florida has set additional criteria which our library may not meet. It is our position that 47 USC 254(h) does not require a library to meet state-set criteria, only to meet the conditions set forth in 20 USC, which our library can demonstrate that it meets. The state of Florida will not give us documentation of eligibility under 20USC if we do not meet the additional conditions imposed by the state. We therefore cannot at this time provide the documentation that you are requesting. If necessary we will provide alternative documentation of our libraries eligibility under 47 USC 254(h).

We have written to the SLD on July 11, 2001 regarding this matter and have still not received a response. Please forward this letter to the appropriate department and have them contact us.

Truly Yours,

Shmuel Mehndolson